

Chippewa-Eau Claire MPO  
Policy Council

August 23, 2023

Meeting Packet

# CHIPPEWA-EAU CLAIRE METROPOLITAN PLANNING ORGANIZATION



800 Wisconsin Street, Mail Box 9  
Eau Claire, WI 54703  
715.836.2918 wcrpc.org

## MEETING NOTICE

### Chippewa-Eau Claire Metropolitan Planning Organization Policy Council

Wednesday, August 23, 2023  
5:30 p.m.

Meeting Location:  
Chippewa-Eau Claire MPO  
Banbury Place, 800 Wisconsin St.  
Building 2 – Room 405H (4th Floor)  
Eau Claire, WI

#### AGENDA

1. Call to order
2. Welcome and introductions
3. Approval of minutes of May 3, 2023 Policy Council and Public Hearing meeting
4. Review of minutes of August 9, 2023 TAC meeting
5. Review and approval of Amendment #13 (Projects) to the Transportation Improvement Program for the Eau Claire Urbanized Area, 2022-2026
6. Review Draft 2024 Urban Work Program
7. Other Business
8. Establish next meeting date (tentatively October 04, 2023)
9. Adjournment

CHIPPEWA-EAU CLAIRE  
METROPOLITAN PLANNING ORGANIZATION



800 Wisconsin Street, Mail Box 9  
Eau Claire, WI 54703  
715.836.2918 wcwrpc.org

**Minutes of the  
Chippewa-Eau Claire Metropolitan Planning Organization Policy Council**

Wednesday, May 3, 2023, 5:30 p.m.

Held at: Casper Room, Chippewa Valley Technical College, 620 W. Clairemont Ave., Eau Claire, WI

**Members Present (13):** Gary Spilde - Village of Lake Hallie (Chair), Jim Dunning – Eau Claire County (Vice-chair), Dean Mueller – Chippewa County, Matt Biren – City of Altoona, Greg Hoffman – City of Chippewa Falls, Emily Berge – City of Eau Claire, Wes Vleck – Town of Brunswick, Mark Brennan – Town of Lafayette, Dan Hanson – Town of Pleasant Valley, Jessica Janssen – Town of Seymour, Jennifer Meyer – Town of Union, Robert Solberg – Town of Washington, Steve Harmon – Town of Wheaton

**Members without representation present (4):** Town of Anson, Town of Eagle Point, Town of Hallie, Town of Tilden

**Staff Present:** Eric Anderson, Edwin Rothrock - Chippewa-Eau Claire MPO; Michael Mills, Hallie Bushman, Landon Profaizer, Ross Pietrzak, Chris Straight (via Zoom) - WCWRPC

**Minutes**

1. Chairman Spilde called the meeting to order at 5:32 p.m.
- 1.a A roll call was taken of the Members attending.
2. Mr. Spilde convened the meeting as the Public Hearing for application from the City of Eau Claire to amend the Chippewa-Eau Claire Urban Sewer Service titled *Type I Sewer Service Area Plan Amendment-Orchard Hills*. The Policy Council Meeting was reconvened at the conclusion of the Public Hearing.
3. Welcome and Introductions
4. The elections for Chairperson and Vice-Chairperson were held. Mr. Spilde was nominated for the Chair position and was unanimously elected. Mr. Dunning was nominated for the Vice-Chair position and was elected on a twelve Yes to one No vote.
5. The minutes of the February 1<sup>st</sup>, 2023, Metropolitan Planning Organization (MPO) Policy Council meeting were presented. A motion to approve the minutes was made and seconded, and passed unanimously.
6. The minutes of the April 19<sup>th</sup>, 2023, meeting of the Technical Advisory Committee (TAC) were presented and accepted as information.
7. Mr. Spilde initiated discussion on consideration and action on an advisory resolution titled "*Resolution 23-05 Boundary Amendment of the Chippewa Fall-Eau Claire Urban Sewer Service Area Plan for 2025*" as requested by the City of Eau Claire in an August 4, 2022, application titled *Type I Sewer Service Area Plan Amendment-Orchard Hills* and modified January 20<sup>th</sup>, 2023.

Mr. Brennan asked Mr. Paul Holzinger, of CDPG Developers, about planned lot size in the proposed development on the land in the Sewer Service Area (SSA) "receiving" area. Mr. Holzinger explained that at this time, a mix of multi-family buildings, duplexes, and single-family units are in the preliminary plans.

Ms. Meyer stated that the area in the amended donor area that connects to the existing SSA boundary is very narrow and does not meet the intention of the "no voids" rule in the SSA Plan even if it meets the letter of the rule. She also said that she considers the amended donor area to still create a void in the SSA.

Some Council members reiterated concerns expressed during the public hearing, most notably:

- It was suggested that the amendment request is being used to foster annexation and this is in conflict with a SSA Plan policy.
- The Town of Washington still has time to appeal the annexation, so it was suggested that a decision on the amendment should not occur at this time.
- Concern was expressed that the boundary amendment should not be approved in a “piecemeal fashion” at this time since a full SSA Plan update is needed.
- It was suggested that the boundary amendment and planned length of the sanitary sewer extension would not provide for an efficient or compact pattern of development, and this is in conflict with a SSA Plan policy.

Regarding the last bullet above, WCWRPC staff was asked by a Council member why their staff report did not consider such concerns. WCWRPC Senior Planner Chris Straight explained that this is an advisory or “should” policy within the SSA Plan intended to serve as a guide to communities. When the SSA Plan was being updated in 2005-2006, the MPO Policy Council desired that the Plan distinguish between the mandatory “shall” policies and the advisory “should” policies. At that time, the Council made it clear that they did not want or intend for WCWRPC or any other party to require top-down adherence with the “should” policies; such decisions were to each individual community.

Mr. Robert Solberg motioned for a vote recommending denying the application titled *Type I Sewer Service Area Plan Amendment-Orchard Hills*. Mr. Vleck second the motion. A roll call vote was made. The results were eight (8) votes in favor of recommending denial of the application and three (3) votes against denying the application. Chippewa and Eau Claire counties were not able to vote on this agenda item, per the MPO by-laws.

The MPO Policy Council adopted a resolution recommending the WDNR denies the amendment application to the SSA.

8. Mr. Anderson presented Amendment #10 (Projects) to the Transportation Improvement Program for the Eau Claire Urbanized Area, 2022-2026 for adoption. A motion to adopt Amendment #10 was made by Ms. Janssen, seconded by Mr. Dunning, and passed unanimously.
9. Mr. Anderson presented Amendment #11 (Performance Measures - PM1 Safety) to the Transportation Improvement Program for the Eau Claire Urbanized Area, 2022-2026 for adoption. He explained that the MPO has adopted the State’s Performance Measures, as has been usual. A motion to adopt Amendment #11 was made by Mr. Harmon, seconded by Mr. Brennan, and passed unanimously.
10. Mr. Anderson presented Amendment #12 (Performance Measures – TAM and PTASP) to the Transportation Improvement Program for the Eau Claire Urbanized Area, 2022-2026 for adoption. He explained that the MPO has adopted the State’s Performance Measures, as has been usual. A motion to adopt Amendment #12 was made by Mr. Hoffman, seconded by Mr. Harmon, and passed unanimously.
11. Mr. Anderson presented the scores and rankings for projects submitted to the MPO for funding through the Bipartisan Infrastructure Bill (BIL). He explained that of the five projects submitted, only four met the criteria of being able to be funded by the BIL funding awarded to the MPO (\$281,000) between 50% and 80%. The remaining four projects, all for streetlight efficiency upgrades, if funded at the maximum 80%, would use up all but \$1,800 of the funding awarded. A motion to approve the funding for the recommended projects was made by Mr. Biren, seconded by Ms. Berge, and passed unanimously.
12. Mr. Anderson reviewed some ongoing and upcoming projects on the MPO’s work plans. He also invited members to approach MPO staff with any projects and support needs.
13. Other Business - none
14. The next meeting was tentatively scheduled for May 3<sup>rd</sup>, 2023.
10. A motion to adjourn was made, seconded, and passed unanimously. Chairman Spilde did so at 7:02 p.m.

# CHIPPEWA-EAU CLAIRE METROPOLITAN PLANNING ORGANIZATION



800 Wisconsin Street, Mail Box 9  
Eau Claire, WI 54703  
715.836.2918 wcsrpc.org

***Minutes of the Public Hearing held by the Chippewa-Eau Claire Metropolitan Planning Organization regarding the application from the City of Eau Claire titled "Type I Sewer Service Area Plan Amendment- Orchard Hills" to amend the Chippewa-Eau Claire Urban Sewer Service Area dated August 4, 2022, and modified January 20, 2023***

*Wednesday, May 3, 2023, 5:30 p.m.*

*Held at: Chippewa Valley Technical College, Casper Room, 620 W. Clairemont Ave. Eau Claire, WI*

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**MPO Policy Council Members Present (13):** Gary Spilde - Village of Lake Hallie (Chair), Jim Dunning – Eau Claire County (Vice-chair), Dean Mueller – Chippewa County, Matt Biren – City of Altoona, Greg Hoffman – City of Chippewa Falls, Emily Berge – City of Eau Claire, Wes Vleck – Town of Brunswick, Mark Brennan – Town of Lafayette, Dan Hanson – Town of Pleasant Valley, Jessica Janssen – Town of Seymour, Jennifer Meyer – Town of Union, Robert Solberg – Town of Washington, Steve Harmon – Town of Wheaton

**Members without representation present (4):** Town of Anson, Town of Eagle Point, Town of Hallie, Town of Tilden

**Staff Present:** Eric Anderson, Edwin Rothrock - Chippewa-Eau Claire MPO; Michael Mills, Hallie Bushman, Landon Profaizer, Ross Pietrzak, Chris Straight (via Zoom) - WCWRPC

## Minutes

1. Chairman Spilde called the Public Hearing to order at approximately 5:33 p.m. There were approximately 25 people in the audience, including Mr. Dave Solberg, City of Eau Claire Director of Engineering, Mr. Paul Holzinger, of CDPG Developers, and members of the public. The Public Hearing was agenda item #1 during a regular MPO Policy Council Meeting which started at 5:32 p.m.
2. Mr. Straight presented the modified WCWRPC Staff Report on the modified "donor" area in proposed Amendment. The report recommended that the MPO Policy Council recommend that the WDNR approve of the modified proposed Amendment request with several conditions. Mr. Straight answered a few questions from the Members regarding the presentation.
3. The City of Eau Claire and the Towns of Brunswick and Washington each received five minutes to present their views on the proposed Amendment.  
  
Mr. Dave Solberg, PE, Director of Engineering for the City of Eau Claire, presented the City's position in support of the proposed Amendment.  
  
Mr. Wes Vleck, Chair of the Town of Brunswick Town Board, presented the Town's position in opposition to the proposed Amendment.  
  
Mr. Robert Solberg, Chair for the Town of Washington, presented the Town's position in opposition to the proposed Amendment.
4. Mr. Anderson presented a summary of written comments received during the open comments period. Of the seventeen pieces of correspondence received, fifteen were opposed to the proposed Amendment, two were in favor of the Amendment. The public was invited to submit written comments, via email or postal mail, in the published Official Notice of the Public Meeting. Submissions received prior to the deadline listed in the Notice were included in the Policy Council meeting packet for Members.
5. Each member of the public who wished to speak would have two minutes to address the MPO Policy Council on the subject of the modified proposed Amendment. At the entry door to the meeting area, attendees were offered the chance to fill out a Speaker Card. Those wishing to speak were required to fill out the card. The Speaker Card asked for: name, address, whether the person wanted to speak at the meeting, their position on the modified

proposed Amendment, and organizational affiliation (if any). Those not wishing to speak could also fill out the Card indicating if they were in favor, opposed, or neutral to the modified proposed Amendment.

Of the seven public speakers, three were opposed to the proposed Amendment, three were in favor of the proposed Amendment; one speaker was neutral on the Amendment and had comments regarding potential policy changes to be made in the SSA Plan. The order of the speakers was based on the order in which the Speaker Cards were received.

Of the five attendees who did not choose to speak but filled out a card expressing their opinion, four were opposed to the proposed Amendment and one was neutral.

6. Chairman Spilde closed the Public Hearing at approximately 6:15 p.m. and returned to the regular Policy Council meeting.

**Chippewa-Eau Claire MPO  
Resolution No. 23-07**

**AMENDMENT NUMBER 13 TO THE TRANSPORTATION IMPROVEMENT PROGRAM (TIP)  
FOR THE CHIPPEWA-EAU CLAIRE URBANIZED AREA (2022-2026), ADOPTION OF NEW  
AND AMENDED PROJECTS TO THE TIP.**

**WHEREAS**, the Chippewa-Eau Claire Metropolitan Planning Organization (MPO) was designated by the Governor of the State of Wisconsin for the purpose of carrying out cooperative, comprehensive, and continuing urban transportation planning in the Eau Claire urbanized area; and

**WHEREAS**, all transportation projects in the Eau Claire urbanized area which are implemented with federal funds must be included in the annual elements of the Transportation Improvement Program (TIP) and approved by the MPO is a prerequisite for funding approval; and

**WHEREAS**, the 2022-2026 TIP was approved by the Chippewa-Eau Claire MPO in October 2021; and

**WHEREAS**, this amendment includes the addition or modification of 10 highway projects to the 2022-2026 TIP, as attached; and

**WHEREAS**, the MPO has adopted and followed procedures for amendments to make such changes to the program; now therefore

**BE IT RESOLVED BY THE CHIPPEWA-EAU CLAIRE MPO:**

That the Chippewa-Eau Claire MPO approves the amendment to the 2022-2026 TIP and that the newly added and modified projects are formally adopted, as attached.

**Adopted this 23<sup>rd</sup> day of August, 2023**

APPROVED:

ATTEST:

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Gary Spilde, Chairperson  
Chippewa-Eau Claire  
Metropolitan Planning Organization

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Eric Anderson, Secretary

**2022-2026 TIP Project Listing**

(in 2023 \$; in thousands of \$)

**Amendment #13**

Primary Jurisdiction/ Project Sponsor	Project Description	Type of Cost	Jan - Dec 2022				Jan - Dec 2023				Jan - Dec 2024				Jan - Dec 2025				Jan - Dec 2026			
			Fed	State	Local	Total	Fed	State	Local	Total	Fed	State	Local	Total	Fed	State	Local	Total	Fed	State	Local	Total
<b>Transit - Capital</b>																						
<b>Transit - Operating</b>																						
<b>Pedestrian and Bicycle</b>																						
<b>Highway</b>																						
<b>Chippewa Falls</b>	<b>Various Streets</b>																					
8996-01-22/23	Multiple Locations LED Lighting	PE	0	0	0	0	2	0	0	2	0	0	0	0	0	0	0	0	0	0	0	0
	Carbon Reduction-Street Lighting	ROW	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
TIP # 370-23-012		CONST	0	0	0	0	38	0	9	47	0	0	0	0	0	0	0	0	0	0	0	0
Amendment #13	BIL Carbon Reduction	TOTAL	0	0	0	0	40	0	9	49	0	0	0	0	0	0	0	0	0	0	0	0
<b>Chippewa Falls</b>	<b>Various Streets</b>																					
8996-01-24/25	Multiple Locations LED Lighting	PE	0	0	0	0	2	0	0	2	0	0	0	0	0	0	0	0	0	0	0	0
	Carbon Reduction-Street Lighting	ROW	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
TIP # 370-23-013		CONST	0	0	0	0	37	0	9	46	0	0	0	0	0	0	0	0	0	0	0	0
Amendment #13	BIL Carbon Reduction	TOTAL	0	0	0	0	39	0	9	48	0	0	0	0	0	0	0	0	0	0	0	0
<b>Chippewa Falls</b>	<b>Various Streets</b>																					
8996-01-26/27	Multiple Locations LED Lighting	PE	0	0	0	0	2	0	0	2	0	0	0	0	0	0	0	0	0	0	0	0
	Carbon Reduction-Street Lighting	ROW	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
TIP # 370-23-014		CONST	0	0	0	0	38	0	10	48	0	0	0	0	0	0	0	0	0	0	0	0
Amendment #13	BIL Carbon Reduction	TOTAL	0	0	0	0	40	0	10	50	0	0	0	0	0	0	0	0	0	0	0	0
<b>Eau Claire</b>	<b>Various Streets</b>																					
7995-02-81, 82	Multiple Locations LED Lighting	PE	0	0	0	0	2	0	0	2	0	0	0	0	0	0	0	0	0	0	0	0
	Carbon Reduction-Street Lighting	ROW	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
TIP # 370-23-015		CONST	0	0	0	0	160	0	40	200	0	0	0	0	0	0	0	0	0	0	0	0
Amendment #13	BIL Carbon Reduction	TOTAL	0	0	0	0	162	0	40	202	0	0	0	0	0	0	0	0	0	0	0	0
<b>WisDOT</b>	<b>MPA wide</b>																					
	STH 124, STH 178, STH 29, IH 94	PE	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
	Pavement Markings	ROW	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
TIP # 370-23-016	(18 mi.)	CONST	287	73	0	360	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Amendment #13		TOTAL	287	73	0	360	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
<b>WisDOT</b>	<b>USH 12</b>																					
7090-00- 22	Otter Creek Bridge	PE	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
	Bridge Replacement	ROW	0	0	0	0	0	15	0	15	0	0	0	0	0	0	0	0	0	0	0	0
TIP # 370-23-017	B-18-0113	CONST	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Amendment #13	(0.0 mi.) State Funding	TOTAL	0	0	0	0	0	15	0	15	0	0	0	0	0	0	0	0	0	0	0	0
<b>WisDOT</b>	<b>Various Highways</b>																					
1000-28-22	Var Hwys, Multiple Structures	PE	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
	Bridge Rehabilitation	ROW	0	0	0	0	0	8	0	8	0	0	0	0	0	0	0	0	0	0	0	0
TIP# 370-23-018	2 Bridges in MPA	CONST	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Amendment #13	(0.0 mi.) State Funding	TOTAL	0	0	0	0	0	8	0	8	0	0	0	0	0	0	0	0	0	0	0	0
<b>WisDOT</b>	<b>CTH K</b>																					
7862-03-02, 72	Yellow River Bridge	PE	0	0	0	0	0	0	0	0	0	0	0	0	288	0	72	360	0	0	0	0
	Bridge Replacement	ROW	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
TIP # 370-23-019	B-09-0497	CONST	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	2,196	0	550	2,746
Amendment #13	(0.0 mi.) STBG-BR	TOTAL	0	0	0	0	0	0	0	0	0	0	0	0	288	0	72	360	2,196	0	550	2,746
<b>WisDOT</b>	<b>Dewey Street</b>																					
7995-02-79	Eau Claire River Bridge	PE	0	0	0	0	0	0	0	0	924	0	231	1,155	0	0	0	0	0	0	0	0
	Bridge Replacement	ROW	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
TIP # 370-23-020	B-18-0093	CONST	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Amendment #13	(0.0 mi.) STBG-BR	TOTAL	0	0	0	0	0	0	0	0	924	0	231	1,155	0	0	0	0	0	0	0	0
<b>WisDOT</b>	<b>Central street</b>																					
8996-01-20, 21	Duncan Creek Bridge	PE	0	0	0	0	0	0	0	0	300	0	75	375	0	0	0	0	0	0	0	0
	Bridge Replacement	ROW	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
TIP # 370-23-021	P-09-0715	CONST	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	2,296	0	575	2,871
Amendment #13	(0.0 mi.) STBG-BR	TOTAL	0	0	0	0	0	0	0	0	300	0	75	375	0	0	0	0	2,296	0	575	2,871